NSW Stock Status Summary – 2023/24





Assessment Authors and Year

This stock status summary report, summarises information from the combined River Eels stock assessment report:

Hall, K. C. (2024) Stock assessment report 2023/24 – River Eels – Longfin Eel (*Anguilla reinhardtii*) and Southern Shortfin Eel (*Anguilla australis*). NSW Department of Primary Industries, Coffs Harbour, 64 pp.

Stock Status

Current stock status	On the basis of the evidence contained within this assessment, Longfin Eel is
	currently assessed as a sustainable stock for the NSW component of the stock.

Stock structure & distribution

The Longfin Eel (*Anguilla reinhardtii*, CAAB 37 056002) has a wide species distribution that extends the entire eastern Australian coast from Cape York to Tasmania, and is also found at Lord Howe Island and Norfolk Island (Beumer & Sloane, 1990) and in northern New Zealand (Jellyman *et al.*, 1996). The stock structure was investigated via a microsatellite genetic study, and the results indicated a single panmictic biological stock along the east coast (Shen & Tzeng, 2007). However, there is currently no cross-jurisdictional stock assessment undertaken for the shared stock, so the assessment of the stock status is presented at the jurisdictional level.

The data presented in this summary relate to the New South Wales (NSW) part of the stock.

Scope of this assessment

This report provides a determination of stock status for Longfin Eel according to the Status of Australian Fish Stocks (SAFS) framework (Piddocke *et al.*, 2021), using data up to and including 2022/23. Where necessary data for Longfin Eel were adjusted or combined with data for Southern Shortfin Eel (*A. australis*), to support determination of a basket total allowable catch (TAC) for 'River Eels' in NSW waters, for the 2024-25 fishing season (1 July 2024 to 30 June 2025). An interim total commercial access level (ITCAL, or transitional TAC) of 137 t for River Eels was first introduced in December 2017 and was set at the maximum annual combined catch weight reported during the 10-year period 2002/03 to 2011/12 (NSW DPI, 2014). This will transition to an adjustable TAC from July 2024.

Biology

The Longfin Eel is a slow growing, large-bodied species with a life span of 10–52 years for females and 7–22 years for males (Walsh *et al.*, 2004, 2006). Given that the species is semelparous (i.e., only breeds once at the end of their lifecycle), these ranges also reflect the wide variation in age at maturity. The species is also sexually dimorphic, with a larger size at sexual maturity for females (74–142 cm total length, TL) than males (44–62 cm TL) (Walsh *et al.*, 2003). In Australia, the species mainly inhabits the lower reaches and tidal areas of rivers east of the Great Dividing Range until reaching sexual maturity preferring the fast running habitats over still waters, and then migrates into the deep tropical ocean waters east of the Coral Sea to spawn (Jellyman, 1987; Pusey *et al.*, 2004).

Their semelparous life history strategy can make eels particularly vulnerable to recruitment overfishing (Hoyle & Jellyman, 2002). Furthermore, recruitment of juvenile Longfin Eel into NSW estuaries can be highly variable in response to environmental conditions (Silberschneider, 2005). A minimum size limit of 30 cm TL was introduced for Longfin Eel in 1997 and later increased to 58 cm TL in 2007.

Fishery statistics

Catch information

Commercial

Commercial catches of river eels landed from NSW waters rapidly increased in the early 1990s to supply a newly established live export market to China, with combined catches peaking at 469 tonnes (t) in 1992/93 (Figure 1). Species identification and reporting prior to 1997/98 was questionable and over half of the catches were reported as 'Eel, unspecified'; therefore, all historical data have been aggregated as mixed eels. Since 1997/98, species identification and reporting are considered more reliable, and catches have been dominated by Longfin Eel (Fig. 1).

Reported commercial catches of Longfin Eel reached a recent peak of 204.6 t in 2000/01 and averaged 85 t between 2002/03 and 2015/16 (Fig. 2). During 2016, the live export market for eels waned and processing facilities closed in NSW. As a result, the NSW Longfin Eel catches decreased from 82.6 t in 2014/15 to a minimum of 9.9 t in 2018/19 and was 12.7 t in 2022/23 (Fig. 2).

Most commercial catches of river eels in NSW waters are taken by eel trapping in the Estuary General Fishery (EGF), which targets the fully pigmented sub-adults or yellow eels as they return to estuaries on their migration back into freshwater systems (Fig. 2). No eel trapping in freshwater rivers above tidal waters is permitted in NSW. However, since 1992, a limited number of Section 37 permits for commercial eel trapping in nominated dams and specific impoundments were issued to eligible commercial fishers who held EGF Eel trapping shares. The number of these permits has decreased each year from 39 farm dam and 6 impoundment permits in 1992 to just 5 eligible fishers in 2017 and only two with active permits. Similarly, there were some larger catches taken against these permits in the 1990s and 2000s, but since then catches have been relatively small compared to those taken by eel trapping in the EGF (Fig. 2).

Reported commercial catches in the EGF are reported across seven broad regions along the NSW coast. Catches of Longfin Eel have been reported from all seven regions, but were historcially largest in Regions 2 on the north coast and Region 4 on the central coast (Fig. 3). Of the 150 or so estuaries in NSW, eel trapping in the EGF is currently permitted to operate in 76 estuaries; however, 80% of the Longfin Eel catch is typically taken from 9–11 main estuaries that have remained consistent through time (Fig. 4).

The Longfin Eel is also harvested by trap fisheries in Queensland, Victoria and Tasmania, but NSW catches have historically accounted for the largest percentage of total harvests of this species (Hall *et al.*, 2021). Queensland commercial catches fluctuated widely during the 1990s, peaked at 50 t in 2002, then averaged 19.8 t per annum between 2009 and 2016, and have recently declined to just 1.6 t in 2022 (QDAF, unpublished data). Tasmanian and Victorian freshwater eel catches are dominated by Southern Shortfin Eel, with recent catches of around 5 t per annum of Longfin Eel in each jurisdiction (Hall *et al.*, 2021).



Figure 1 Annual commercial catches (tonnes) of river eels (all species) from estuarine and inland NSW waters (1969/70–2022/23). Prior to 1997/98 species reporting was considered unreliable and all catches have been combined as mixed eels.



Figure 2 Annual commercial catches of Longfin Eel from NSW waters from 1997/98 to 2022/23 taken by different fisheries and methods. EGF = Estuary General Fishery, S37 = Section 37 permits.



Figure 3 Annual commercial catches of Longfin Eel by the eel trapping sector in different regions of the NSW Estuary General Fishery from 1997/98 to 2022/23.



Figure 4 Longfin Eel catches landed from 9 main estuaries between 1997/98–2008/09 and 11 main estuaries between 2009/10–2022/23 (that accounted for 80% of total catches in each period) taken by eel trapping in the NSW Estuary General Fishery (colours indicate EGF regions).

Recreational & Charter boat

Recreational fishing for eels is covered in a biennial survey of recreational fishing in NSW, which collects data through telephone interviews of long-term (1- and 3-year duration) recreational fishing licence (ltRFL) holders and their household members over a 12-month survey period. Freshwater and saltwater eels are only reported as an undifferentiated group, so no species-specific information is available. In the most recent survey (2021/22, Murphy et al. unpub. data), approximately 2% of households caught eels over the 12-month period, and only 0.2% of households retained any eel catch. This suggests that harvesting of eels is conducted by only a very small proportion of recreational fishers.

Expansion of survey data to the broader population of ItRFL households provided an estimated harvest of 2,994 eels in 2021/22, but given that only 2 households reported eel harvests this estimate had an equally high standard error (SE, 2,819 eels). A further 18,189 eels were estimated to be released following capture, and of the harvested eels, about 6% were reported to be taken from estuarine waters with the remainder harvested from freshwater rivers. Estimates of eel harvest from previous surveys were similarly low and with similarly high standard errors—i.e., 2,955 (\pm 2,636 SE) in 2017/18 and 2,605 (\pm 1,198 SE) in 2019/20 (Murphy *et al.*, 2020, 2022). Historically, relative to the commercial catches, recreational harvests were comparatively small, comprising less than 1–2% of the total harvest of eels from NSW waters. Weight-converted estimates of recreational catch have been <2.5 t in recent years, however, as the commercial catch has declined this has represented as much as 14% of the total (commercial and recreational) catch.

Indigenous

A survey of Aboriginal cultural fishing in the Tweed River catchment identified river eels as one of the main components of freshwater catches (Schnierer & Egan, 2016). However, Longfin Eel only accounted for 0.8% of the total Aboriginal catch from the area (Schnierer, 2011). Total catches in the region were estimated to range between 117–350 Longfin Eel per annum (Schnierer, 2011) Statewide estimates of the annual Aboriginal harvest of Longfin Eel in NSW waters are unknown, but likely to be significant.

Illegal, Unregulated and Unreported

The level of illegal, unregulated and unreported fishing is unknown; however, eels were specifically mentioned in submissions to a comprehensive compliance review of potential black market issues in NSW waters (Palmer, 2004). Evidence from compliance investigations suggests that considerable illegal fishing for adult eels has occurred historically in prohibited freshwater reaches, and if such harvests were reported by licensed commercial fishers as catch from permitted waters, this could create uncertainty in the catch and catch rate series.

Fishing effort information

Commercial fishing effort for Longfin Eel was collected as number of days fished on monthly records prior to July 2009 and as numbers of traps fished per daily event after July 2009. To form a longer time series of effort, recent daily events were re-aggregated, with effort in days fished estimated from the number of fishing events entered for each fisher in each month where Longfin Eel was reported on at least one day.

Reported commercial fishing effort for Longfin Eel in the eel trapping sector of the EFG increased from below 5,000 days fished in 1997/98 to a peak of 6,721 days fished in 2001/02, before declining to 1,008 days fished in 2010/11 (Fig. 5). Fishing effort then increased steadily to around 1,880 days fished in 2014/15, but has been a small fraction (less than 3%) of past levels over the last five years with 169 days fished in 2021/22.



Figure 5 Annual effort (in days fished) for eel trapping fishers of the NSW Estuary General Fishery that reported landing Longfin Eel on at least one day in each month (1997/98 to 2022/23). The vertical gold line indicates the change from monthly to daily catch reporting.

Catch-rate information

Historical catch rates (catch-per-unit-effort, CPUE in kg per day) for Longfin Eel taken by eel traps in the EGF were compiled from monthly records between 1997/98 and 2008/09. Recent catch rates (CPUE in kg per trap) were also compiled from daily fishing event records from 2009/10 to 2022/23.

The historical mean standardised catch rates from monthly records of Longfin Eel steadily declined substantially in the early 2000s and then increased back towards the long-term average (of 23 kg per days fished) during the late 2000s (Fig. 6, left graph). Recent standardised catch rates from daily event records (since 2009/10) suggest further declines occurred during the early 2010s, but over the last six years catch rates have increased and were above the recent long-term average (of 4.8 kg per trap) over the last four years (Fig. 6, right graph). Analyses of regional variation in catch rates suggest this may be largely driven by recent increased CPUE in Region 5 (Hall, 2024).



Figure 6 Mean annual standardised catch rates (catch-per-unit-effort, CPUE) of Longfin Eel for the eel trapping sector of the NSW Estuary General Fishery, estimated from monthly records (1992–2009) in kg per day (left graph) and from daily fishing event records (2010–2022) in kg per trap (right graph). The dashed and solid lines indicate the nominal and standardised mean CPUE, respectively and the grey horizontal line indicates the long-term average for each series.

Stock Assessment

Stock Assessment Methodology

Year of most recent assessment:

2024, using data up to 2022/23 (Hall, 2024).

Assessment method:

This current stock assessment applied a weight-of-evidence approach to determine stock status of Longfin Eel and included: (1) updated information for NSW fisheries statistics; and (2) updated statewide and regional standardised catch rates for the eel trapping sector of the EGF, standardised for month, region, estuary and fishing business using the r-package 'rforcpue' (Haddon, 2023).

Main data inputs:

Commercial catch and effort data – for all NSW commercial fisheries by fiscal years (1997/98–2022/23).

Commercial catch rates historical – reported catch rates (catch-per-unit-effort, CPUE in kg per day) calculated from commercial logbook data provided by fishers of the EGF eel trapping sector by fiscal years (1997/98–2008/09) – standardised.

Commercial catch rates recent – reported catch rates (CPUE in kg per trap) calculated from commercial logbook data provided by fishers of the EGF eel trapping sector by fiscal years (2009/10–2022/23) – standardised (Longfin Eel only, insufficient Southern Shortfin Eel data).

Data were analysed as separate catch-rate series for each EGF region, where sufficient (>400) records were available, to assess for any spatial variation indicative of localised depletions.

Fishery independent river survey data was obtained for electrofishing surveys completed in catchments east of the Great Dividing Range. Effort data was not always available and varied considerably across years and different studies, so data were analysed according to the proportion of each species recorded (1973–2024).

Key model structure & assumptions:

The CPUE standardisations and analyses assume that the annual catch rates are a relative index of abundance and are not unduly influenced by other factors that are not accounted for through standardisation.

Using fishing effort as an indicator of relative fishing pressure assumes that fish catchability and fishing power have not changed significantly over the monitoring period.

Sources of uncertainty evaluated:

In addition to the 'base-case' standardised CPUE series (raw data with recent CPUE in kg per trap, three additional standardised CPUE series were prepared for comparison: (1) raw data with recent CPUE in kg per event; (2) adjusted data to correct for possible inaccurate species reporting in northern catchments with recent CPUE in kg per trap; and (3) adjusted data with recent CPUE in kg per event (Hall, 2024).

Status Indicators - Limit & Target Reference Levels

There is no harvest strategy in place for Longfin Eel in NSW, so a weight-of-evidence approach has been applied in this stock assessment with nominated indicators and reference points in line with the current NSW Harvest Strategy Policy (NSW DPI, 2021).

Biomass indicator or proxy	Trend in annual standardised catch rates of the eel trapping sector of the commercial EGF was used as an index of relative abundance.
Biomass Limit Reference Point	Current catch rates were compared to the long-term averages of each time series.
Biomass Target Reference Point	None specified.
Fishing mortality indicator or proxy	Trend in the total fishing effort of the eel trapping sector of the EGF was used as an indicator of relative fishing pressure.
Fishing mortality Limit Reference Point	Current effort levels were compared against historic levels.
Fishing Mortality Target Reference Point	None specified.

Stock Assessment Results

Stock Assessment Result Summary

Biomass status in relation to Limit	Trends in historical monthly catch rates from commercial eel trapping suggest that some reduction in biomass may have occurred between 1990 and 2009. Standardised daily catch rates since 2010 showed further declines until 2015, but have fluctuated around an increasing trend since then to be above the long-term average over the last three years. However, trends over the last seven years have been based on relatively few records. Current harvests are well below the transitional TAC.
	The weight of evidence suggests that recent low harvest rates have permitted some biomass recovery following earlier declining catch rates and that the current stock biomass in NSW waters is unlikely to be recruitment overfished.
Biomass status in relation to Target	Not assessed.
Fishing mortality in relation to Limit	Current fishing effort is very low (2.3%) relative to past levels. This is providing a hiatus and the current low level of fishing mortality is unlikely to cause the stock to become recruitment impaired.
Fishing mortality in relation to Target	Not assessed.
Current stock status	On the basis of the evidence above, which includes extremely low levels of fishing effort over the last six years, the NSW part of the Longfin Eel stock is currently assessed as a sustainable stock .

Fishery interactions

The EGF eel trapping gears interact with other commercial and non-commercial by-catch species, a range of endangered, threatened and/or protected (ETP) species and freshwater habitats. However, the current regulations for eel trapping in the EGF, which include restricting eel fishing to tidal estuarine waters and some farm dams and artificial impoundments and using wingless baited traps are likely to be limit the amount of interactions with protected species such as platypus.

The use of traps with no wings reduces drowning of platypuses, and prevents mortality of small forage fish species, which might be captured by "gilling" in the wings of fyke nets (Grant, 1993). Furthermore, The EGF share management plan mandates that all eel traps must have a 100 mm rigid ring fit to funnel entrances to prevent air breathing animals (such as freshwater turtles and platypus) from entering the traps. Traps in freshwater dams and impoundments must also include an air pocket in the cod end. Mesh size and other gear restrictions are regulated to increase the target species selectivity of the traps and cod ends. Research results suggest that these measures significantly decrease the levels of by-catch associated with these fishing gears (Grant *et al.*, 2004).

Interactions with animals protected under the *Environment Protection and Biodiversity Conservation Act* 1999 were subjected to a detailed risk assessment in an environmental impact statement (EIS) for the fishery undertaken during fisheries management strategy development (NSW Fisheries 2001). An updated threat and risk assessment for all components of the NSW marine estate was completed in 2017 (Fletcher and Fisk 2017). The

EGF was considered a moderate threat to species and communities protected under the *NSW Fisheries Management Act* 1994 and *Biodiversity Conservation Act* 2016. Compulsory logbook reporting of all interactions with ETP species was mandated in 2005 and these are reported annually to the Department of Environment and Energy (NSW DPI, 2017).

Stakeholder engagement

Results of this stock assessment were presented to industry members via video conference on 5 March 2024. Feedback suggested that: current catches are limited by the lack of an export market, with fishers not actively targeting river eels at present; species identification and reporting, particularly for historical data, may not be accurate; catches in the late 2000s may have been influenced by the closure or partial closure of some estuaries as recreational fishing havens; and there was potentially significant illegal fishing in freshwater reaches that was reported as tidal catches. This feedback should be considered while interpreting current stock assessment results.

Qualifying Comments

- Current levels of fishing effort on river eels are extremely low and are likely to be permitting some recovery of biomass.
- The eel trapping sector of the commercial EGF is only permitted to operate in the tidal waters of a limited number (76) of estuaries along the NSW coast and excluded from all freshwater and inland river reaches. Limited eel trapping is also permitted in a small number of nominated farm dams and coastal impoundments through sections 37 permits, but there are very few of these left active. This provides protection for a potentially large percentage of NSW eel stock in closed estuaries, freshwater river reaches and impoundments.
- The influence of catch reporting changes on commercial catch rates, especially during the transition from monthly to daily reporting in July 2009, should be considered when interpreting long-term trends.
- Given that commercial catch rates only apply to the tidal areas of estuaries, it is questionable whether they reflect trends in total stock abundance.
- Compliance activity suggests that some illegal fishing occurred in freshwater systems that were closed to fishing and has likely inflated catch rates in some systems and years. However, there are no quantitative estimates on IUU fishing with which to correct data.
- At the time the transitional TAC was introduced, regulations on the numbers of traps per fishing business were also changed. Historically, each fishing business was limited to 10 traps; whereas, following structural reforms in July 2018, as an incentive to invest in shares, fishing businesses were entitled to one extra trap for every 10 shares held above the 125 minimum shareholding. As a result, there is potentially greater latent fishing effort in the sector at present than during the period of peak landings and fishdown during the early 2000s.

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